Compliance to the fair information practices: How are the Fortune 500 handling online privacy disclosures?

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Abstract

Privacy concerns and practices, especially those dealing with the acquisition and use of consumer personal information, are at the forefront of global business and social issues associated with the information age. Our research examined the privacy policies of the Fortune 500 to assess the substance and content of their stated information practices and the degree to which they adhered to the fair information practices (FIP).

From the observations, we developed a Privacy Policy Assessment Matrix that can be used to evaluate how well a firm addresses information privacy concerns. The matrix was used to analyze the Fortune 500 firms to understand their privacy maturity. The results provided practical and theoretical implications for addressing information privacy issues.

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1. Introduction

As the use of computer and network technologies expands, so do concerns about the collection and sharing of personal information [4]. Collecting personal data allows businesses to track consumers’ online activities and obtain information on their interests and preferences. Personal data are valuable in helping companies tailor products and services to their customers’ needs [12].

Personal information captured and stored in corporate databases is analyzed, manipulated, shared, and enhanced with other data, allowing organizations to develop customer profiles. Development of data mining and other data analysis techniques have created powerful tools for handling consumer information but such practices present a possible threat to the consumer’s privacy. Conversely, corporations are now better equipped to provide consumers with personalized service and products. Information privacy, therefore, is a complex issue. Consumers benefit when sound practices and safeguards are in place but when consumer personal information is used haphazardly, violations of rights occur.

Concern over the appropriate collection and use of personal information continues to rise as e-commerce matures. Areas of particular concern include computer monitoring [1]; public data and access to it [9]; personal information privacy [10,20]; and individuals’ attitudes towards privacy on the Internet [14,15].

Numerous international policy guidelines exist to address these concerns. Most arg...
entitled to fair treatment in the way their personal information is collected, stored, and used. Many governments have participated in the development of a set of Principles of FIPs. These control the use of personal information by limiting data collection and imposing accountability on data collectors. Initially, the intent of these principles was to protect the citizen from governmental invasion of their privacy. However, as the use of IT has proliferated, so have the concerns of lack of care of private data by the private sector. The principles are embodied in two instruments, both adopted in 1981: the Council of Europe (COE) and the Organization for Economic Cooperation and Development (OECD) Guidelines governing the protection of privacy and transborder data flows of personal data. These instruments articulate a similar philosophy in the use of personal information. They have formed the benchmark for many national, state, and local privacy laws, international agreements, and industry codes of good practice [21].

The fair information practices (FIP) developed in the 1970s in the US provided the foundation for the development of the COE/OECD principles and identified the important components of information privacy protection embodied in all international guidelines. The FIP have been adopted by US agencies, such as the Federal Trade Commission, to assess how well private sector firms regulate themselves. Several studies have examined the policies of online firms using the FIP as a standard. Examining privacy policies in this way is valuable for firms and policy makers when making decisions about self-regulation and the privacy rights of consumers.

The objective of our research was two-fold. First, the privacy practices and policies of the Fortune 500 were examined in order to assess how well their privacy policies adhered to FIPs. Second, we developed a way to analyze the maturity level of firms with respect to their information privacy disclosure. The study then determined the extent and substance of online privacy disclosure among the largest and most influential US firms. The analysis lead to the development of a Privacy Policy Assessment Matrix (PPAM) that could be used as an efficient and effective way to assess the current state of a firm’s compliance with FIPs. The results of our effort should help both policymakers and executives.

2. Background

2.1. Privacy

Privacy is the ability of an individual to control the conditions under which personal information is collected and how it is used [6,24]. Although not explicitly protected by the US constitution, privacy is often termed consumer right [8]. The Calcutt Committee in the United Kingdom defined privacy as “The right of the individual to be protected against intrusion into his personal life or affairs, or those of his family, by direct physical means or by publication of information” [3]. In most contexts, however, it is not viewed as an absolute right, but must be balanced against the needs of society. In fact, consumers derive benefits, such as immediate access to credit and personalized products and services, from the free flow of personal information into and out of corporate databases [7]. Individuals should, however, be able to provide government agencies and firms with personal information without losing control over its subsequent use.

2.2. The privacy debate

Fundamental differences exist between a consumer’s right to information privacy and a firm’s legitimate business needs. In the US, for example, several consumer protection mechanisms have been proposed. The first is government regulation, which is mostly reactive. State or federal legislatures respond to problems publicized in the media and often associated with a specific industry. Given consumers’ lack of confidence, however, the US Congress passed legislation directed at specific industries, such as healthcare and banking. Although well-intentioned, legislation can have negative consequences; e.g., the Gramm–Leach–Bliley Act, which requires financial institutions to notify consumers annually about their information practices, has been criticized for its implementation cost.

Another way of addressing privacy involves the use of IT; e.g., by the Platform for Privacy Preferences (P3P), where consumers submit their privacy preferences to their browser software, which checks the privacy practices of the accessed site to determine whether or not they are consistent with the consumer’s preferences.

Probably the most popular way is self-regulation; industries develop rules and regulations as well as enforcement mechanisms [22]. At a minimum, firms develop information practices based upon acceptable standards and communicate the practices via privacy policies to the consumer. Furthermore, firms can engender the trust of the consumer by participating in third party assurance programs (BBB or TRUSTe) that verify whether or not the firm’s actual practices are aligned with their stated policies.
2.3. **FIPs**

FIPs are embodied in many international standards are the usual mechanism for addressing consumer concerns. They recognize the right of the individual to control the fair collection and disclosure of personal information and the relationships between consumers and firms. They serve as the guide for privacy law and balance the competing interests of corporations and individuals. Table 1 presents them.

2.4. **Online disclosure**

An individual who perceives procedures as fair is more comfortable with a decision, even if negative consequences occur [18]. Therefore, we believe that organizations that act in a just manner will evoke fewer negative reactions than organizations that do not do so. While adopting a policy does not guarantee that a firm complies with FIP, its absence indicates that a company fails to observe “notice,” the most fundamental of the FIPs. We, therefore, decided to study the privacy disclosures of the Fortune 500 to assess the extent of compliance with FIP.

Web surveys have been used to assess the effectiveness of self-regulation and compliance with regulations. The FTC sponsored a series of web surveys between 1998 and 2000 and used the results to inform the US Congress of appropriate online privacy policies and the need for federal legislation. The Culnan–Milne survey, for example, found that 83% of consumers read privacy policies online, at least occasionally. A majority (68%) of online users, however, believed that the privacy policies were too long to be useful and contain too much legal jargon (53%). In essence, consumers read privacy policies but do not find them very helpful [17].

Another web survey assessed the degree to which 361 consumer-oriented websites posted privacy policies and whether the policies reflected FIPs. Results indicated that over two-third of the sites posted a privacy policy but only 14% appropriately complied with FIPs. Results suggested that self-regulation was not effective in protecting consumer privacy online [5].

3. **Fortune 500 study of online privacy policies and procedures**

Our study analyzed the online privacy policies of Fortune 500 firms [11,13,16]. With the maturing and incorporation of e-commerce, privacy concerns became increasingly important. As a result, the Fortune 500 were scrutinized closely by privacy advocates, the government, and international trade partners as possible violators of FIPs.

3.1. **Research questions**

Six research questions were posted. Table 2 presents them.

<table>
<thead>
<tr>
<th>No.</th>
<th>Questions</th>
</tr>
</thead>
<tbody>
<tr>
<td>RQ1</td>
<td>How well do the Fortune 500 firms comply with the FIP?</td>
</tr>
<tr>
<td>RQ2</td>
<td>Do Fortune 100 (F100) firms comply more with the FIP than the remainder of the Fortune 500 (F101–F500)?</td>
</tr>
<tr>
<td>RQ3</td>
<td>Does compliance with the FIP vary by industry?</td>
</tr>
<tr>
<td>RQ4</td>
<td>Does compliance with the FIP vary based upon firm classification as either informational or non-informational?</td>
</tr>
<tr>
<td>RQ5</td>
<td>Does compliance with the FIP vary based upon firm classification as either e-commerce or non-e-commerce?</td>
</tr>
<tr>
<td>RQ6</td>
<td>Does compliance with the FIP vary between B2B and B2C firms?</td>
</tr>
</tbody>
</table>
and expanded to aid in doing this; it is presented in Appendix A. Using the links from the Fortune website, a researcher accessed each website and examined its privacy policy. If a policy was found, the survey was completed; otherwise, only the first five demographic questions were answered and the assessor proceeded to the next site. One researcher analyzed all the surveys. To test the validity of the data, inter-rater reliability checks were conducted on approximately 10% of the data and an 89.2% inter-rater reliability was obtained.

4. Analysis and results

The data analysis examined the extent to which the privacy policy addressed the various aspects of FIP. For each principle, several questions assessed whether a policy complied with it. The analysis was broken into various categories, depending upon the degree of compliance. For example, full notice required that a policy stated all three items used to assess notice compliance. Partial notice required at least one of the items be stated. This allowed the level of compliance to be assessed on a continuum. Table 3 presents categories of compliance for each FIP.

4.1. Research Question 1: Fortune 500

The first research question examined how well the Fortune 500 firms complied with the FIP. The results for the Fortune 500 are presented in Table 4. Most policies (86%) were easily accessed from a link on the homepage. Only 3 of the 500 sites did not have a website. Three hundred and ninety-three sites (79.1%) had an online privacy disclosure. Only 35 (9.1%) of the sites that collect personal information and had a privacy policy also participated in a seal program such as that offered by Better Business Bureau Online (BBB-Online) and TRUSTe (a third party assurance that the firm’s information practices are consistent with their privacy policy assertions).

Table 4 shows the level of compliance with the various categories of the FIP. Eighty-eight percent of the Fortune 500 sites complied with all measured aspects of the notice component. Less than 4% complied with all measured aspects of the FIP.

4.2. Research Question 2: comparison of the Fortune 100 to the Fortune 101–500

Our effort examined whether or not the Fortune 100 firms complied more with the FIP than the remainder of the Fortune 500. One would expect that they would invest their resources to develop high quality privacy disclosures; this expectation appears to be true.

In virtually every category, the policies of the F100 had a slightly higher degree of compliance than did the policies of the F101–F500. The gap was wider in the “partial” measures, except for notice. This suggested

Table 3
Categories of compliance with the FIPS

<table>
<thead>
<tr>
<th>Category</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>Partial notice</td>
<td>The company posts a privacy policy, collects personal information, and mentions at least one of the following: (1) what specific personal information is collected, (2) how the site may use information for internal purposes, and (3) whether the site discloses its practice of sharing information with third parties</td>
</tr>
<tr>
<td>Full notice</td>
<td>The company posts a privacy policy and mentions all of the following: (1) what specific personal information is collected, (2) how the firm may use information for internal purposes, and (3) whether the firm discloses its practice of sharing information with third parties</td>
</tr>
<tr>
<td>Communication choice</td>
<td>The policy states that the customer has a choice as to whether the company can contact the customer for purposes unrelated to the primary relationship</td>
</tr>
<tr>
<td>Third party choice</td>
<td>The policy states whether the company asks permission to send personal information to a third party</td>
</tr>
<tr>
<td>Modified choice</td>
<td>The policy offers either communication choice or third party choice</td>
</tr>
<tr>
<td>Full choice</td>
<td>The policy offers elements of both communication and third party choice</td>
</tr>
<tr>
<td>Partial access</td>
<td>The policy mentions procedures for the consumer to: (1) review information, (2) correct inaccuracies, or (3) remove information</td>
</tr>
<tr>
<td>Full access</td>
<td>The policy has provisions for all of the following: (1) review of the information, (2) correction of inaccuracies, and (3) removal of information</td>
</tr>
<tr>
<td>Partial security</td>
<td>The policy mentions that the firm does at least one of the following: (1) takes some step to provide security, (2) provides security during transmission, or (3) provides security once the domain has received the information</td>
</tr>
<tr>
<td>Full security</td>
<td>The policy mentions that the firm does all of the following: (1) takes some step to provide security, (2) provides security during transmission, and (3) provides security once the domain has received the information</td>
</tr>
<tr>
<td>Some form of FIP adherence</td>
<td>The site mentions at least one element of notice, choice, access, or security</td>
</tr>
<tr>
<td>Full FIP</td>
<td>Site mentions all measured elements of notice, choice, access, and security</td>
</tr>
</tbody>
</table>
that company size did not affect a firm’s disclosure of its information privacy policies, but did influence the protections afforded by them. Site traffic may be a factor affecting this; previous studies suggested that more highly-trafficked sites tended to have more robust policies.

Fifty-three percent of the F100 fell into the 5000 most heavily-trafficked sites, as measured by Media Metrix, whereas only 23% of the F101–F500 did. However, several differences cannot be explained by this: the gap between high-traffic sites and moderate traffic sites was significantly wider for a sample that was more homogeneous on the traffic-based metrics. Thus, differences between these two samples cannot account for all of observed variance.

4.3. Research Question 3: across industry comparisons

Each firm was classified into 1 of 12 industry groupings, as defined by Morningstar [19]. Two separate analyses were then conducted. First, compliance with the FIP across all industries was examined to assess whether differences existed. Second, specific industries were examined to identify which had the privacy policies that best complied with the FIPs.

The results are shown in Table 5 and indicate that variations exist across industries. In most categories, a large difference exists between the highest and the lowest scoring. Thus, it appears that variation in compliance with the FIPs varies across industries (except for the notice category, in which little variation was observed).

Next, specific industries were assessed to identify which comply best with the FIP. An analysis based on calculated means was performed [23]. This method is appropriate for categorical data. The averages for the Fortune 500 companies in each category are shown in Table 5.

For example, consider the “full security” category, which includes three questions:

**Q24** Does the Privacy Policy/Information Practice Statement say that the domain takes any steps to provide security? (NO YES)

**Q25** Does the Privacy Policy/Information Practice Statement say that the domain takes steps to provide security for personal information the domain collects during transmission of the information from the consumer to the domain? Example: Secure Socket Layer Technology or SSL (NO YES)

**Q26** Does the Privacy Policy/Information Practice Statement say that the domain takes steps to provide security, for personal information the domain has collected after the domain has received the information (i.e., not during transmission, but after collection)? (NO YES)

If the answer to a question is YES, a firm is assigned a value of ‘1’; a NO is assigned a value of ‘0’. If a firm’s

<table>
<thead>
<tr>
<th>Content</th>
<th>Fortune 500</th>
<th>Fortune 100</th>
<th>Fortune 101–500</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Count</td>
<td>Percent</td>
<td>Number</td>
</tr>
<tr>
<td>Firms with policy on website</td>
<td>393/497</td>
<td>79</td>
<td>88/100</td>
</tr>
<tr>
<td>Firms with policy and collect personal information</td>
<td>383a</td>
<td>77</td>
<td>85a</td>
</tr>
<tr>
<td>Link from homepage</td>
<td>328</td>
<td>86</td>
<td>78</td>
</tr>
<tr>
<td>Seal</td>
<td>35</td>
<td>9</td>
<td>17</td>
</tr>
<tr>
<td>Full notice</td>
<td>336</td>
<td>88</td>
<td>75</td>
</tr>
<tr>
<td>Partial notice</td>
<td>376</td>
<td>98</td>
<td>85</td>
</tr>
<tr>
<td>Full choice</td>
<td>111</td>
<td>28</td>
<td>33</td>
</tr>
<tr>
<td>Modified choice</td>
<td>236</td>
<td>61</td>
<td>56</td>
</tr>
<tr>
<td>Communication choice</td>
<td>211</td>
<td>55</td>
<td>51</td>
</tr>
<tr>
<td>Third party choice</td>
<td>136</td>
<td>36</td>
<td>38</td>
</tr>
<tr>
<td>Full access</td>
<td>69</td>
<td>18</td>
<td>18</td>
</tr>
<tr>
<td>Partial access</td>
<td>172</td>
<td>45</td>
<td>48</td>
</tr>
<tr>
<td>Full security</td>
<td>190</td>
<td>50</td>
<td>45</td>
</tr>
<tr>
<td>Partial security</td>
<td>270</td>
<td>71</td>
<td>64</td>
</tr>
<tr>
<td>Full FIP</td>
<td>14</td>
<td>4</td>
<td>7</td>
</tr>
<tr>
<td>Partial FIP</td>
<td>119</td>
<td>31</td>
<td>37</td>
</tr>
</tbody>
</table>

*a Used as denominator in remaining percentage calculations.
Table 5
Differences in privacy policies across industry

| Industry          | n  | Policy and PI | Link (%) | Seal (%) | Policy (%) | Full notice (%) | Partial notice (%) | Full choice (%) | Modified choice (%) | Comm. choice (%) | Third party choice (%) | Full access (%) | Partial access (%) | Full security (%) | Partial security (%) | Full FIP (%) | Partial FIP (%) |
|-------------------|----|---------------|----------|----------|------------|----------------|-------------------|----------------|----------------------|----------------|-----------------------|----------------|-------------------|-------------------|---------------------|-------------|----------------|}
| Energy            | 43 | 20            | 65       | 5        | 56         | 85             | 95                | 10             | 30                   | 30             | 10                    | 25             | 45                | 20                | 55                  | 0            | 10              |
| C. goods          | 71 | 50            | 80       | 2        | 72         | 86             | 98                | 18             | 54                   | 52             | 20                    | 30             | 46                | 22                | 32                  | 4            | 16              |
| Financial         | 79 | 75            | 97       | 5        | 95         | 91             | 97                | 48             | 69                   | 64             | 53                    | 13             | 41                | 77                | 88                  | 4            | 31              |
| B. service        | 65 | 42            | 83       | 12       | 65         | 81             | 100               | 24             | 64                   | 60             | 29                    | 10             | 48                | 45                | 64                  | 0            | 38              |
| C. service        | 63 | 51            | 80       | 2        | 72         | 86             | 98                | 18             | 54                   | 52             | 20                    | 30             | 46                | 22                | 32                  | 4            | 16              |
| Health            | 35 | 32            | 88       | 6        | 94         | 91             | 97                | 13             | 53                   | 44             | 22                    | 25             | 34                | 59                | 81                  | 6            | 31              |
| Telecom           | 17 | 17            | 75       | 15       | 85         | 80             | 85                | 40             | 60                   | 55             | 45                    | 5              | 50                | 60                | 85                  | 0            | 35              |
| Hardware          | 39 | 31            | 90       | 32       | 79         | 87             | 100               | 32             | 74                   | 61             | 45                    | 19             | 68                | 58                | 74                  | 6            | 52              |
| Utilities         | 30 | 23            | 78       | 0        | 77         | 87             | 100               | 22             | 48                   | 48             | 22                    | 17             | 22                | 48                | 74                  | 9            | 13              |
| Industrial materials | 43 | 27            | 85       | 0        | 72         | 85             | 96                | 15             | 52                   | 37             | 30                    | 15             | 37                | 36                | 56                  | 0            | 26              |
| Software          | 10 | 10            | 100      | 30       | 100        | 90             | 100               | 50             | 80                   | 70             | 60                    | 10             | 40                | 60                | 90                  | 0            | 40              |
| Mean              | 45 | 34            | 84       | 10       | 79         | 86             | 97                | 26             | 58                   | 52             | 32                    | 18             | 43                | 45                | 66                  | 3            | 28              |
| Median            | 43 | 31            | 83       | 5        | 77         | 86             | 98                | 22             | 54                   | 52             | 29                    | 17             | 45                | 48                | 74                  | 4            | 31              |
| S.D.              | 22 | 19            | 0.099    | 0.114    | 0.136      | 0.035           | 0.043             | 0.142          | 0.138                | 0.119          | 0.160                  | 0.085          | 0.113             | 0.198             | 0.208                | 0.032       | 0.131            |
| Max               | 79 | 75            | 100      | 32       | 100        | 91             | 100               | 50             | 80                   | 70             | 60                    | 30             | 68                | 77                | 90                  | 9            | 52              |
| Min               | 10 | 10            | 65       | 0        | 56         | 80             | 85                | 10             | 30                   | 30             | 10                    | 5              | 22                | 20                | 32                  | 0            | 10              |
policy obtained a YES on every question, it is assigned a ‘1’ on the “full security” measure, whereas a firm that had only one or two Yes’s is assigned a ‘1’ for the “partial security” category. The total number of firms that receive a ‘1’ on full security for the F500 (190) was divided by the number of firms that have policies and collect personal information (383), yielding a F500 mean score for the full security category.

An industry mean was similarly computed for each category and compared to the corresponding F500 category mean. Two assessments were made. First, we determined whether or not a particular industry category mean (e.g., the finance notice mean) was higher or lower than the category mean of the F500. A score of ‘1’ was assigned if the mean was above that of the F500 mean for that category, ‘0’ if it was below. Second, we determined whether the mean was higher or lower than 1 S.D. from the F500 mean. A score of ‘1’ was assigned if the industry score on the category was above 1 S.D. of the F500 category mean, ‘0’ if it was within 1 S.D. of the F500 category mean, and ‘−1’ if it was below 1 S.D. The scores were added to give each industry a total score on each category. The scores are summarized in Table 6.

The industries that rated the highest on these dual measures did so consistently across the FIPs categories. Firms in the IT industry were the most involved in privacy seal programs. Hardware, software, and telecommunication industries accounted for 55% of the participation in privacy seal programs, though they were only 13% of the companies in the sample.

4.4. Research Question 4: information versus non-informational industries

Firms could be categorized as information intensive, semi-intensive, or non-intensive [25]. Firms were classified into three groups:

- **Non-informational** were involved in producing, manufacturing, or handling physical goods (e.g., mining, construction, and apparel).
- **Informational** were those whose business did not involve physical goods.
- **Semi-informational** were firms whose primary business involved a mix of physical goods and information (e.g., airlines, retail, and utilities).

Table 7 presents the results of the analysis 4. The number of firms in each category is almost the same across categories.

The results suggested, as expected, that information intensive firms complied more often with the FIPs than non-information intensive firms. A higher percentage of firms complied with notice than with any other category of the FIPs, though the difference is relatively small. The most significant gap between the two categories is in security measures. Firms in information intensive industries were four times more likely to provide measures for security than were those in non-information intensive industries.

4.5. Research Question 5: e-commerce versus non-e-commerce companies

A company was classified as being involved in e-commerce if it conducted any type of business

Table 7 presents the results of the analysis 4. The number of firms in each category is almost the same across categories.

The results suggested, as expected, that information intensive firms complied more often with the FIPs than non-information intensive firms. A higher percentage of firms complied with notice than with any other category of the FIPs, though the difference is relatively small. The most significant gap between the two categories is in security measures. Firms in information intensive industries were four times more likely to provide measures for security than were those in non-information intensive industries.

<table>
<thead>
<tr>
<th>Variable</th>
<th>Informational</th>
<th>Non-informational</th>
</tr>
</thead>
<tbody>
<tr>
<td>Count</td>
<td>%</td>
<td>Count</td>
</tr>
<tr>
<td>Number of firms</td>
<td>177</td>
<td>170</td>
</tr>
<tr>
<td>Firms with policy on website</td>
<td>161</td>
<td>91</td>
</tr>
<tr>
<td>Firms with policy and collect personal information</td>
<td>160&lt;sup&gt;a&lt;/sup&gt;</td>
<td>113&lt;sup&gt;a&lt;/sup&gt;</td>
</tr>
</tbody>
</table>

- **Link**
- **Seal**
- **Full notice**
- **Partial notice**
- **Full choice**
- **Modified choice**
- **Communication choice**
- **Third party choice**
- **Full access**
- **Partial access**
- **Full security**
- **Partial security**
- **Full FIP**
- **Partial FIP**

<sup>a</sup> Used as denominator in remaining percentage calculations.
transaction through its website. A company that used its website only to provide information about itself was classified as non-e-commerce. Almost 90% of the Fortune 500 conducted business transactions on their websites. The results are shown in Table 8.

Of the non-e-commerce sites, 40% did collect personal information and post an information privacy policy. Some differences in compliance were found between e-commerce and non-e-commerce firms. The non-e-commerce firms appeared to exceed the e-commerce companies in both partial and full notice. With respect to security, however, the non-e-commerce firms were less concerned with protecting collected information.


B2C e-commerce provided product-related information to its customers to help keep them better informed, while B2C firms collected large quantities of personal information from customers.

As shown in Table 9, privacy policies on B2C sites complied more often with the FIPs than B2B sites, which complied more often with the notice, choice, security, and access categories and were more likely to give the customer a choice about whether their information could be used for subsequent communication.

5. Discussion

Apparently, compliance with notice occurred most frequently in our sample. Firms believed it was important to specify what personal information was collected, identify their internal information practices, and disclose whether they share personal information with third parties. This may reflect legal requirements as well as a desire to address consumers’ concerns.

Ten of the sites had a “high-profile” privacy policy but did not collect personal information: some industries are legally required to include such information (e.g., policies related to children, even though they had little appeal to children, such as Exxon and IBM). Some policies may also exist more as a public relations tool than as a mechanism for privacy protection.

5.1. Enforcement

In the US, the FTC has the authority to police online and offline information practices of firms to ensure that: (1) their information policies are in line with federal regulations and (2) their information practices are consistent with these policies.

Compliance is assessed by checking whether or not a site has an online privacy seal. Only 9% of the firms in
our study participated in an online seal program (most were in the technology sector).

5.2. Privacy Policy Assessment Matrix

Examining the information privacy policies of the Fortune 500 and their degree of compliance to the FIPs revealed variations in how companies addressed personal information privacy issues and in how they created their information privacy disclosures. We, therefore, generated a Privacy Policy Assessment Matrix as a mechanism for assessing and improving the quality of information privacy policies.

Two major dimensions were identified; they provide a way of assessing a company’s intent and ability to manage information privacy issues:

1. **Compliance with the FIPs.** This is a major factor in assessing quality.
2. **Advanced disclosure.** Some factors represent dedication, going well beyond the minimal requirements.

Assessing a company’s performance on these two dimensions should provide insight into how well a company manages its privacy policies and practices and its privacy maturity. The resulting Privacy Policy Assessment Matrix is presented in Table 10.

The matrix results in four different categories:

- **Insufficient protection/no policies** (low FIP, low advanced disclosure): These sites have policies that offer little or no protection. The firm may feel that privacy is not a concern (e.g., those having no interaction with the public). Organizations in this quadrant risk increased government monitoring and potential regulation.
- **Public relations policies** (high FIP, low advanced disclosure): Such sites cover most or all of the FIPs categories, but provide little or no enforcement, thus giving only the illusion of offering protection.
- **Focused/narrow policies** (low FIP, high advanced disclosure): These organizations offer strong protection but in a limited number of areas. Many offer very little protection outside a small portion of their operations.
- **Mature policies** (high FIP, high advanced disclosure): These sites cover most of the FIPs privacy categories and offer genuine protection. These firms set the standards for their industries on privacy disclosure and probably view strong consumer privacy protection as important to their strategic competitive stance.

The Privacy Policy Assessment Matrix was applied to the Fortune 500. The dimensions were:

1. **FIP compliance**: A site that fulfilled the FIPs or had compliance with three out of four of the FIPs was classified as “high FIP” compliance.
2. **Advanced disclosure**: This measured whether the site went “beyond the FIPs” on other issues. If it received a “y” on each of the following, it was rated as “high.” Otherwise, it was “low.”
   - Does the site mention children? (Q32)?
   - Is there a link from the homepage? (Q3)?
   - Is it clear to whom the policy is applicable? (Q8)?
   - Does the site have a seal? (Q1)?
   - Does the policy mention cookies? (Q30)?
   - Does the site mention a process for changes to the policy? (Q27)?

The results of our completion of the matrix are given in Table 11. As a group, the F500 currently address privacy issues, but less than expected. Approximately half those with a privacy policy were categorized as being unconcerned with privacy. Only 63 (16%) had mature privacy policies. Unfortunately, approximately

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<table>
<thead>
<tr>
<th>Advanced Disclosures</th>
<th>Public Relations</th>
<th>Mature policies</th>
</tr>
</thead>
<tbody>
<tr>
<td>HIGH</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unconcerned with privacy</td>
<td>Limited/Focused Protection</td>
<td></td>
</tr>
<tr>
<td>LOW</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Low</td>
<td>Full FIP</td>
<td>High</td>
</tr>
</tbody>
</table>

---

Table 10
Privacy Policy Assessment Matrix
one-fourth appeared to use their privacy policy statements only for public relations purposes.

5.3. Limitations of our study

While the study contributed to privacy research, there were some limitations. First, the F500 were examined at a point in history, and, thus, the results are limited to a specific time. A longitudinal study is warranted. Second, the Privacy Policy Assessment Matrix was not tested as to its reliability and validity.

5.4. Implications

A large proportion of the firms complied with the notice component of the FIP but many failed to address the components of choice, security, and access. As expected, the Fortune 100 had a stronger degree of compliance than the other Fortune 500 firms. In general, the larger firms provided stronger privacy protection. Similarly, firms in information intensive industries were more likely to comply with the FIP than those in non-information intensive industries. Furthermore, e-commerce firms were more likely to provide better security protection once consumer data was collected. Finally, firms engaged in B2C e-commerce were more likely to comply with the FIP than firms conducting predominantly B2B commerce.

Practically, the Privacy Policy Assessment Matrix can be used by managers and executives to identify their firm’s current level of maturity with respect to privacy policy disclosure.

Historically, the right of privacy is more heavily protected in the European Union than in the US or Japan. EU regulations have strong protections in the areas of notice, choice, security, and access. In contrast, most US based websites are unregulated and firms are not required to follow stringent policies. Even though the US Federal Trade Commission has imposed sanctions on firms whose websites violate the terms of their own privacy policies, they do not attempt to detect and prosecute the misuse of personal information on the Internet [2].

6. Conclusion

The results of our study suggest that many companies focus their efforts on different aspects of the FIPs; they follow different approaches in choosing which privacy protections they provide for their customers.

A matrix based approach was developed; it classifies a firm into one of the four categories: (1) a leader with mature privacy policies, (2) dealing with privacy as an internal matter, (3) being unconcerned with privacy, and (4) having policies that serve as a public relations tool. The matrix provides organizations with a way to assess how they are performing in this area and how they can improve their privacy policies and practices.

Appendix A. Survey instrument

Surveyor Information:
Name: __________________________
Email: __________________________
Phone: __________________________

Company Information
Company Name: __________________________
Website Address: __________________________

Fortune 500 Industry: __________________________
Rank on Fortune 500: __________________________
Market Cap: __________________________

Table 11
Privacy Policy Assessment Matrix applied to the Fortune 500

<table>
<thead>
<tr>
<th>HIGH</th>
<th>Mature policies</th>
<th>Public Relations</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>63 (16%)</td>
<td>99 (26%)</td>
</tr>
<tr>
<td>LOW</td>
<td>Limited/Focused</td>
<td>174 (45%)</td>
</tr>
<tr>
<td></td>
<td>Protection</td>
<td></td>
</tr>
<tr>
<td></td>
<td>47 (12%)</td>
<td></td>
</tr>
<tr>
<td>Full FIP</td>
<td>Low</td>
<td>--</td>
</tr>
<tr>
<td></td>
<td>High</td>
<td></td>
</tr>
</tbody>
</table>

Note: The figure in parentheses represents the percentages from the sample that fell into each category.
Appendix A (Continued)

Instructions: Circle NO or YES for each question below unless instructed to skip the question.

Q1  Is a PRIVACY SEAL posted on this domain?

Examples:

TRUSTe  PriceWaterhouseCoopers BetterWeb
CPA WebTrust  ESRB Privacy Online Certified
BBBOnline Privacy
Other (write in): ____________________________

Q2  Is a PRIVACY POLICY posted on this domain?  NO  YES

IF NO, SKIP to Question #4.
IF YES, COPY the URL of the Privacy Policy and PASTE it into the appropriate cell of the DATA COLLECTION sheet.
Then GO to Question #3.

Q3  Is there a LINK to the Privacy Policy on this domain's home page?  NO  YES

Examples: icon or highlighted text

Q4  Is one or more INFORMATION PRACTICE STATEMENT(S) (IFS) posted on this domain?  NO  YES

IF NO, GO to Question #5.
IF YES, COPY the URL of the Information Practice Statement and PASTE it into the appropriate cell of the DATA COLLECTION sheet.
Then GO to Question #5

INSTRUCTIONS: For Questions 5-7, ONLY record information collection that occurs within the first three layers of the website (i.e. two-clicks or less from the home page).

Q5  Does the domain collect EMAIL ADDRESSES?  NO  YES

Q6  Does the domain collect PERSONAL IDENTIFYING INFORMATION other than email address?  NO  YES

Examples:
Name  Postal Address
Telephone Number  Fax Number
Credit Card Number  Social Security Number

Q7  Does the domain collect NON-IDENTIFYING INFORMATION?  NO  YES

Examples:
Age/Date of Birth  Occupation
Gender  Interests or hobbies
Education  Type of hardware/software using
ZIP Code, but not an address  Income
Appendix A (Continued)

Q8 Choose ONE of the following options and WRITE the number corresponding to your choice in the space to the right.

The Privacy Policy/Information Practice Statement ...

1. Is applicable to the site and all subsidiaries and all partners that the company does business with.
2. Is applicable to the site and at least some subsidiaries, but not to business partners.
3. Is applicable to the site only, and not to subsidiaries or partners.
4. Is not applicable site-wide, variations may occur.
5. Does not mention to whom the policy is applicable.

Q9 Does the Privacy Policy/Information Practice Statement contain a declaration that the domain does NOT collect any personal information from consumers? NO YES

[If the Privacy Policy/Information Practice Statement contains such a declaration, answer YES.
If it does not contain such a declaration, answer NO.]
If NO, GO to Question #10.
If YES, SKIP to Question #24.

Q10 Does the Privacy Policy/Information Practice Statement say anything about what specific personal information the domain collects from consumers? NO YES

Q11 Does the Privacy Policy/Information Practice Statement say anything about how the domain may use personal information it collects for internal purposes? NO YES

If NO, SKIP to Question #15.
If YES, GO to Question #12.

Q12 Does the Privacy Policy/Information Practice Statement say anything about whether the domain uses personal information it collects to send communications to the consumer? NO YES

If NO, SKIP to Question #15
If YES, GO to Question #13.

Q13 Choose ONE of the following options and WRITE the number corresponding to your choice in the space to the right.

The Privacy Policy/Information Practice Statement ...

1. says that the domain does or may use personal information to send communications to the consumer (other than those directly related to processing an order or responding to a consumer's question).
2. says that the domain does not use personal information to send communications to the consumer (other than those directly related to processing an order or responding to a consumer's question).

IF YOU CHOSE #1 to this question, GO to Question #14.
IF YOU CHOSE #2 to this question, SKIP to Question #15.

Q14 Choose ONE of the following options and WRITE the number corresponding to your choice in the space to the right.
Appendix A (Continued)

The Privacy Policy/Information Practice Statement ...  

1. says that the **domain** provides consumers an opportunity to **opt in** to receiving future communications from the domain (other than those directly related to processing an order or responding to a consumer’s question).  

2. says that the **domain** provides consumers an opportunity to **opt out** of receiving future communications from the domain (other than those directly related to processing an order or responding to a consumer’s question).  

3. says that the **domain** requires **consent or offers a choice** with respect to receiving future communications from the domain (other than those directly related to processing an order or responding to a consumer’s question), but **does not make clear** whether the choice is opt-in or opt-out.  

4. **does not say anything about** offering consumers choice with respect to receiving future communications from the domain (other than those directly related to processing an order or responding to a consumer’s question).  

5. says (in different locations of the policy) that the **domain** offers both **opt-in and opt-out** choices with respect to different forms of communication.

Q15 Does the Privacy Policy/Information Practice Statement say **anything about whether the domain discloses personal information it collects to third parties?**

If NO, SKIP to Question #18.
If YES, GO to Question #16.

Choose ONE of the following options and WRITE the number corresponding to your choice in the space to the right.

The Privacy Policy/Information Practice Statement . . .

Q16. says that the domain **does or may disclose personal identifying information to EXTERNAL third parties or business partners.**

Q17. says that the domain **does or may disclose personal identifying information to INTERNAL or affiliated companies within the same corporate family.**

Q18 says that the domain **does NOT disclose personal identifying information to third parties,**

Q19 says that the domain **does NOT disclose personal identifying information to third parties, or does so only:**  
   (a) as required by law,  
   (b) as necessary to process an order, and/or  
   (c) in aggregate or non-identifying form.

IF YOU CHOSE #1 or #2 to this question, GO to Question #17.
IF YOU CHOSE #3 to this question, SKIP to Question #18.

Q17 Choose ONE of the following options and WRITE the number corresponding to your choice in the space to the right.
Appendix A (Continued)

The Privacy Policy/Information Practice Statement...

1. says that the domain provides consumers an opportunity to **opt in** to the disclosure of **personal identifying information** to third parties.
2. says that the domain provides consumers an opportunity to **opt out** of the disclosure of **personal identifying information** to third parties,
3. says that the domain requires **consent** or offers a choice with respect to the disclosure of **personal identifying information** to third parties, but does not make clear whether the choice is opt-in or opt-out.
4. does not say **anything about** offering consumers choice with respect to disclosure of **personal identifying information** to third parties.

Q18 Does the Privacy Policy/Information Practice Statement say that the domain allows consumers to **review at least some personal information** about them?  
**NO**  **YES**

Q19 Does the Privacy Policy/Information Practice Statement say that the domain allows consumers to **have inaccuracies corrected in at least some personal information** about them?
**NO**  **YES**

Q20 Does the Privacy Policy/Information Practice Statement say that it allows consumers to **have at least some personal information about them deleted** from the domain's records?
**NO**  **YES**

Q21 Does the Privacy Policy/Information Practice Statement say that the domain takes any steps to provide security?
If NO, SKIP to Question #24.
If YES, GO to Question #22.

Q22 Does the Privacy Policy/Information Practice Statement say that the domain takes steps to provide security, for personal information the domain collects, **during transmission** of the information from the consumer to the domain?
Example: Secure Socket Layer Technology or SSL

Q23 Does the Privacy Policy/Information Practice Statement say that the domain takes steps to provide security, for personal information the domain has collected, after **the domain has received the information** (i.e., not during transmission, but after collection)?

Q24 Does the Privacy Policy/Information Practice Statement say **anything about whether the DOMAIN places cookies**?
If NO, SKIP to Question #26.
If YES, GO to Question #25.

Q25 Choose **ONE** of the following options and WRITE the number corresponding to your choice in the space to the right.

The Privacy Policy/Information Practice Statement...

1. says that the domain **does or may** place cookies.
2. says that the domain **does not** place cookies.
Appendix A (Continued)

Q26 Does the Privacy Policy/Information Practice Statement say anything about whether THIRD PARTIES may place cookies and/or collect personal information on the domain? NO YES

Q27 Choose ONE of the following options and WRITE the number corresponding to your choice in the space to the right.

The Privacy Policy/Information Practice Statement...
1. says that third parties do or may place cookies and/or collect personal information on the domain.
2. says that third parties do not place cookies and/or collect personal information on the domain.

Q28 Does the site outline a procedure to be followed should changes be made to the privacy policy? YES NO

If NO, SKIP to question #30
If YES, GO to question #29

Q29 Choose one of the following and WRITE the number corresponding to your choice in the space to the right

How much notice, if any, does the site promise before changes to the policy take place?
1. No notice. Policy may change at any time.
2. 30 days or less
3. more than 30 days

Q30 Does the Privacy Statement include special provisions for children? NO YES

If Yes, then go to Question #30
If No, the survey is complete for this company

Q31 Choose one of the following and WRITE the number corresponding to your choice in the space to the right

At what age does the website define children?
1. Under 13 years old
2. Between 13 years old and 17 years old, inclusive
3. Between 18 years old and 20 years old, inclusive
4. 21 years old or more
5. Children are mentioned, but not defined by age

The survey is complete for this company.

References


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